Welcome! The Webinar will begin shortly



Sustainability and Climate Action Plan Ad Hoc Committee

October 14, 2021

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Acting Now for a Resilient Future



Click on Q&A anytime during the presentation to ask questions



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Agenda



- Recap of September S/CAP Ad Hoc Meeting
- Buildings
 - Multi-Family Building Electrification
 - Non-Residential Building Electrification
 - Electrification Assessment of City Facilities
- Building Electrification Permitting
- Near-Term Funding and Resources
- Public Comment

9/9/21 S/CAP Ad Hoc Committee Meeting



- Barriers to Residential Building Electrification identified by participants
 - Cost of conversion (this came up several times and was the number one barrier)
 - Belief that technology will get a lot better in just a few years
 - Unwillingness to toss out a perfectly good appliance
 - Unfamiliarity of what residential electrification conversion means
 - Lack of time to research electrical appliance options
 - The need to upgrade a home's electrical panel
- Additional Feedback
 - More outreach is necessary
 - Group-Buy program for electric appliances is needed

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9/9/21 S/CAP Ad Hoc Committee Meeting



- Participants identified several priorities the City should explore
 - Reduce upfront costs (this came up several times)
 - A strong price signal for carbon
 - Foster neighbor-to-neighbor conversations
 - Ensure that everyone, regardless of income, can electrify their homes
 - Reduce the incentives for non-electric appliances
 - On-bill financing
 - Plan for recycling appliances as they are replaced
 - Pursue multi-family building electrification
 - Invest efforts in programs to reduce vehicular traffic where the climate impact can be much larger
 - Provide back-up power to residents

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Multi-Family Building Electrification





430 Forest – site of all-electric apartments



Page Mill Court – site of multi-family gas wall furnace replacement pilot

Natural Gas Use by Sector















11,000 multi-familybuilding households80% occupied by renters



- High upfront costs
- Need for electrical upgrades
- Lack of familiarity with planning entitlement & permitting process
- Awareness tenants and property owners
- Property owners don't directly experience benefits (improved indoor air quality and comfort) – "split incentives"
- Disruptive to tenants
- Interest in uniform equipment across properties for ease of maintenance





Addressing Challenges



- High upfront costs
 - \rightarrow customer incentives
- Need for electrical upgrades
 - \rightarrow technical assistance
- Lack of familiarity with planning entitlement & permitting process
 - \rightarrow guidance throughout the project
- Awareness tenants and property owners
 - \rightarrow Outreach to multi-family property owners and tenants





Addressing Challenges



- Property owners don't directly experience benefits (improved indoor air quality and comfort) – "split incentives"
- Disruptive to tenants
- Interest in uniform equipment across properties for ease of maintenance
 - → identify when property owners may be most motivated to pursue electrification









Replacing Aging Equipment













- Engage 3rd party vendor to assess existing multi-family building stock, inventory condition of existing equipment, best opportunities for electrification and efficiency upgrades
- Offer incentives
- Provide technical assistance
- Target projects that offer most benefit gas wall furnace replacement in low-income housing





Multi-Family Space Heating Electrification Pilot

















- Grant-funded pilot project to replace gas furnaces in a low-income multi-family property with heat pump systems
- Pilot objectives:
 - document cost and challenges (permitting, construction)
 - inform permit streamlining process and development of multi-family electrification program
- Selected pilot site: Page Mill Court (24 apartment units)
- Planned completion date: December 2021





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Push from Tenants





- Leverage information from EVTAP program
- Offer incentives
- Collaborate with Engineering

















Planned Programs and Activities 2022 - 2024





Engage 3rd party vendor to assess existing multi-family building stock, identify best opportunities for electrification and efficiency upgrades, provide technical assistance, vetted contractors, and incentives



Target low-income multi-family residences for replacement of aging gas wall furnaces, cover additional cost of replacement and provide technical assistance throughout project



Continue no-cost-to-customer installation services for common area lighting and building envelope improvements



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Continue technical assistance and incentives for the installation of EV charging equipment in multi-family properties (up to \$8,000 per port, up to 10 ports)

Non-Residential Building Electrification



















"The world as we have created it is a process of our thinking. It cannot be changed without changing our thinking." - Albert Einstein

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Natural Gas Use in Non-Residential buildings



















Natural gas end uses in non-residential buildings

- Space heating (38%)
- Water heating (35%)
- Cooking (20%)
- Miscellaneous (7%)





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Stakeholder Priorities







- Higher retrofit costs than like-for-like replacements
- Reluctance to replace equipment before end of the equipment's useful life
- Lack of awareness/familiarity with efficient electric technologies
- Reluctance to install unfamiliar equipment
- Physical space constraints
- Staff training for operations and maintenance





Opportunity for Non-Residential Building Electrification















R22 (Freon) phase-out is completed as of January 2020

Target end-of-life conversion of mixed fuel rooftop HVAC units installed prior to 2000

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Current Initiatives











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All-electric preferred reach code for nonresidential new construction projects (effective 4/2020)

Kitchen Electrification consultation service



Commercial electrification incentives for HVAC replacement, water heater replacement, commercial kitchen equipment

Track age + location of mixed-fuel rooftop packaged units

New Initiatives

















Non-residential building electrification program to provide technical assistance to support voluntary electrification (Q1 2022)

Engage large commercial customers and PAUSD in the City's S/CAP process



Adopt all-electric mandate for non-residential new construction projects

Adopt GHG emissions benchmarking ordinance for buildings over 25,000 sq.ft.

Conduct electrification assessment of city facilities

















Legal feasibility of end-of life electrification mandate for targeted gas equipment

Consider other policy options such as: building emissions performance standard, time-of-sale mandate, carbon pricing

Outreach to commercial property managers, building owners, contractors

Proposed 2021-2024 Key Actions for Non-Residential buildings

	GHG impact
[E2] Launch non-residential program services and incentives for electrification of non-residential gas-fired equipment.	0.00
[E5] Adopt an all-electric reach code for new non-residential construction.	<u>60</u>
[E6] Conduct an Electrification Assessment of City facilities, and develop a plan to reduce 80% of natural gas use by 2030.	<u></u>
[E8] Adopt City ordinance to require GHG emissions benchmarking for commercial & multi-family buildings over 25,000 sq.ft.	6 0
[C2] Work with major employers to develop custom emissions reduction plans to address commute, building and other emissions.	<u>,00</u>
[C5] Present options for Council consideration to reduce building emissions, e.g. building emissions performance standard, carbon pricing, on-sale or replace-on- burnout ordinances.	

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Community Leaders in Decarbonization



















Peninsula Conservation Center

Replace mixed-fuel packaged HVAC units with heat pump systems (8)



Zola

Planning to retrofit gas kitchen equipment with electric alternatives

Electrification Assessment of City Facilities







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Electrification Assessment of City Facilities



47 of 141 buildings using GHG burning equipment at the following twenty-five locations



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Challenges for Municipal Facility Retrofits



- Facilities with electrification challenges (e.g. structural constraints)
 - Civic Center Office Building/Parking garage
 - Cubberley Community Center
 - Rinconada buildings
 - Mitchell Park Community Center
 - Lucie Stern Community Center
 - Ventura Community Center















Questions and Comments from S/CAP Ad Hoc



















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Permitting for Building Electrification



















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Variables that Influence Electrification Policy

- State Mandates (Energy Reach Codes)
- Local Adoption / Cost Effectiveness Studies
- Incentive Programs & Local Mandates
- Infrastructure Capacity
- Building Readiness
- Permit Processing

Permit Streamlining





- Electrification Permits = 7% of Permit Activity
- Permit Processing Times / Inspection Criticisms
- UAC / Recent Enhancements
- Performance Improvement
- Solar App+







Streamlining Initiatives Completed or Underway

- Prioritized Electrification Reviews
- Automated Daily Progress Report
- Inspector Cross-Training
- Inter-Departmental Coordination Meetings
- Enhanced Problem Solving
- Evaluated PA Requirements to Other Jurisdictions
- Updating Checklists: Submittal, Plan Review, Inspection
- Meeting w/Trade Professionals
- Exploring Technological Solutions
- Developing Customer Feedback Surveys
- Planned Website Improvements

Preparation for Scaling Up



- Clear communications to public about what is required
- Technical Assistance program to support preparation and submission of permits
- Direct installation work with a single contractor to do the installs
- Vetted contractor's list
- Contractor training

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REDUCE REDUCE

- Make sure installations are ready to meet Palo Alto permit requirements
- "Plug and Play" permit options and/or appliances
- Flat fee for panel upgrades
- Grid Capacity ongoing studies of how to ensure our distribution grid can handle increased electrification as gas appliances are switched out
- Work ahead/or as capacity allows to upgrade transformers (using City funds)
- Enhanced online permitting options

Questions and Comments from S/CAP Ad Hoc



















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- Several programs are underway with existing resources. Examples:
 - Expansion of residential electrification services to include technical assistance, contractor vetting, and/or turnkey installation services
 - Expansion of multi-family vehicle charger programs to include turnkey installation services
 - Expansion of non-residential HVAC and kitchen electrification programs
 - Mobility pilot programs (e.g. micromobility, on-demand transit)
 - Roughly 12 FTE are currently devoted to S/CAP programs
 - Some programs proceeding slowly due to limited staff capacity
 - Limited management capacity for S/CAP implementation slows progress
 - Some programs have limited capacity insufficient to achieve goals

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- Impacts to City Operations (permitting, utility infrastructure) are a critical limiting factor in achieving near-term S/CAP goals
- Time needed for operational planning, new technology evaluations, and business process improvements is exceeding staff capacity
- Higher permit volumes need additional in-house and/or contract staff
- Recruitment/retention issues, lack of experienced staff means adding resources is not an immediate fix
- Efforts in progress to address recruitment/retention issues, more support needed



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- Studies to develop mandates or to plan for post-2024 S/CAP activities need to be done alongside 2021-2024 implementation, outreach, and S/CAP adoption and should start in 2021-2022. Examples:
 - Evaluating and presenting options for near-term and longer-term mandates, pricing, or other policy tools to accelerate electrification
 - Operational planning to accommodate permit volumes ten times those expected in the near term (2021-2024) period
 - Identifying additional emissions reductions to reach 80% by 2030 (impact analysis only identified 71%) and evaluating carbon neutrality goal



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 Staff capacity for this function is limited. If studies move slowly, City will not be prepared to scale up activities post-2024, slowing progress toward 80x30 goal

Near-Term Funding and Resources

Ratepayer revenues

Low Carbon Fuel Standard revenues

- Electric Public Benefits revenues

Electric Special Projects reserve















• Potential Funding Sources, FY 2022 to FY 2024 include:

Revenue associated with State Cap and Trade Program

Palo Alto Green equivalent voluntary surcharge







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- Grants





November 4 (new date)

- Transportation
 - Electric Vehicles and Infrastructure



December 9

Transportation



– Mobility Programs





- How Land Use Affects Emissions



• New S/CAP Update Survey



– Energy, Mobility, Electric Vehicles, Water, Climate Adaptation and Sea Level Rise, Natural Environment, Zero Waste











https://www.opentownhall.com/portals/5/Issue_11175

Questions and Comments from S/CAP Ad Hoc



















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Public Comment





- 1. Are there other intermediate goals that the City should consider for the non-residential building sector?
- 2. What are some ways that the community can help to support non-residential building electrification?
- 3. What are some ways that the City can acknowledge community business leaders who are electrifying their businesses?





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You can also submit comments and questions to <u>sustainability@cityofpaloalto.org</u>



SUSTAINABILITY & CLIMATE ACTION PLAN

Thank You!

Please submit questions or comments to sustainability@cityofpaloalto.org

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